



FY 2018

ANNUAL REPORT

Interstate Commission
for Adult Offender
Supervision

LETTER FROM CHAIR



Sara Andrews (OH)
Chair

Every year, we take time to evaluate our progress and examine our collective accomplishments. Together, we make significant contributions to public safety by developing best practices for programs and processes that support the criminal justice system. As a Commission, we explore solutions with the potential to enhance supervision strategies and more importantly improve outcomes for offenders and the public. Our emphasis on evidence based practice and continuous process improvement distinguishes us.



Jeremiah Stromberg (OR)
Vice-Chair

Our notable achievements do not belong to one person or group. Truly, our success is collaborative and collectively shared by our commissioners, deputy compact administrators, and national office staff.

Among our noteworthy achievements, the Commission expanded and revised its ICOTS and rules training modules, developed an effective and efficient photo audit process, introduced quarterly compliance reports, upgraded its dashboards and external reports, deployed additional victim services, and implemented rule changes that redefined the Compact's violation reporting and retaking process. These rule changes reduced violation reports leading to retaking by more than 75% from the prior year, while total violations reports declined by nearly 45%. Additionally, we put over twenty ICOTS enhancements into production. Improving functionality for ICOTS users that include confirmation screens for criminal cases, reasons for rejected transfers, gang affiliation, and an electronic acceptance of both the ICOTS user agreement and privacy policy, just to name a few.



Charles Lauterbach (IA)
Treasurer

Amidst the accomplishments you will read about this year, you will find that the Commission continues to operate within the same financial and operational management standards. Standards that have allowed the Commission to realize its aggressive technological and training agenda despite 10 years of no dues increases.

Regardless of our success, we do not want to become complacent. Yesterday's formula could become obsolete if we do not challenge ourselves and refine our vision. To that end, there is no time like the present to assess our balance between strategy and execution, between cost containment and investment, and between tradition and change. In doing so, we can continue our progress and become better equipped to meet our goals.

I applaud the efforts of every member state, commissioner, deputy compact administrator, and member of our staff for making our progress happen. The Executive Committee is honored to lead this Commission, knowing there are continued advancements and opportunities ahead.

Best Regards,
Sara Andrews, Chair *Interstate Commission for Adult Offender Supervision*

EXECUTIVE COMMITTEE

Sara Andrews (OH), Chair

Jeremiah Stromberg (OR), Vice-Chair

Charles Lauterbach (IA), Treasurer

Dale Crook (VT), East Region Chair

Doug Clark (SD), Midwest Region Chair

Chris Moore (GA), South Region Chair

Pat Tuthill, Victims Advocate (Ex Officio)

Shawn Arruti (NV), West Region Chair

Allen Godfrey (MN), Compliance Cmte. Chair

Tracy Hudrik (MN), DCA Liaison Cmte. Chair

Jane Seigel (IN), Rules Cmte. Chair

Gary Roberge (CT), Information Technology Cmte. Chair

Anne Precythe (MO), Training, Education and Public Relations Cmte. Chair

2017 ANNUAL BUSINESS MEETING IN REVIEW

Meeting in scenic downtown Pittsburgh, Pennsylvania, Chair Sara Andrews (OH) convened the 2017 Annual Business Meeting with greetings from Commissioner Michael Pottegier (PA) and Chair of the Pennsylvania Parole Board, Leo Dunn.

Following the welcome, attendees heard remarks on the current opioid and heroin crisis from Acting Secretary of Health and Physician General for the Commonwealth, Dr. Rachel Levine.

Committees presented reports on programs and continuing work such as the results of the Risk Assessment Ad Hoc Committee who noted the importance of understanding the differences and possible benefits of using an assessment tool. The Technology Committee underlined success moving forward with over 20 ICOTS enhancements and adding a public facing portal for IVINS. The Technology Committee also highlighted future projects such as the offender photo audit and continuing work with NCIC on data quality. The Training Committee presented an informative session on details, accuracy, and due process; as well as pledging further work on issues such as probable cause hearing requirements and behavior requiring retaking.

After adopting nine rule amendments, Dr. Emily Salisbury, associate professor of criminal justice at University of Nevada Las Vegas moderated a panel discussion centered on gender based risk assessments. Joining Dr. Salisbury in the discussion were Commissioner Alisha James (TN), Commissioner Russ Marlan (MI), Commissioner Shawn Arruti (NV), and DCA Natalie Latulippe (CT). With robust audience discussion, the panel examined gender specific programs and their application across diverse states.

Prior to the conclusion of the meeting, the oath of office was administered by Rick Masters (general counsel) for newly elected region chairs. Commissioner Chris Moore (GA) was elected the South Region Chair. Commissioner Dale Crook (VT) was elected as the East Region Chair. The Midwest Region elected Commissioner Doug Clark (SD) and the West Region elected Commissioner Shawn Arruti (NV).



AWARDS PRESENTED:

*Executive Chair Award presented to
Commissioner Gary Roberge (CT)*

*Executive Director Award presented to
Deputy Compact Administrator Matthew Billinger (KS)*

*Peyton Tuthill Award presented to
Victims' Advocate Jan Blaser-Upchurch (AZ)*

SPIRIT OF THE COMPACT RECOGNITION:

Jay Lynn (NC)

Larry Thomas (OK)

Lisa Gros (MI)

Candice Alfonso (NJ)

Vince Paladino (MI)

Monique Griffith (NJ)

Lori Lehmann (MI)

Brandon Watts (TX)

Kristin Farrell-Logsdon (OH)

Christopher Lane (FL)

Krista Greenwood (MI)

Frank Mesarick (OK)

Mark Blan (OK)

TRAINING NEWS



Topics for administrators and compact staff included:

- ✓ Approved amendments from 2017 Annual Business Meeting;
- ✓ ICOTS enhancements;
- ✓ New compliance and administrative dashboards;
- ✓ IVINS resources;
- ✓ User administration tips;
- ✓ DCA Institute planning;
- ✓ and, Q & A for the FY2018 Photo Audit.

TECHNOLOGY YIELDS DIVIDENDS

Over the past year, the Commission continued its investment in technology. With dashboard reports, quarterly review documents, and new photo audit software, Commission members gained more convenient and actionable information for managing offenders.

Launching a new platform for ICOTS reports consolidated redundant reports and offered new functionality giving users the ability to examine their state's ICOTS activity, even at the county level. By adding sixteen new dashboard reports, states gained the ability to monitor violation activity, offenders awaiting retaking, rejected cases returning vs awaiting new transfer, last activity transmitted, and transfer reply due dates just to name a few. States added tools to monitor their own compliance and implement proactive steps to ensure adherence to Compact rules. Early use of the new dashboard features showed an increase in usage by over 92% from the previous year.

Additionally, the national office is now able to run national averages and summaries as part of a quarterly review of audit standards and in anticipation of formal annual audits.

In 2016, the Commission conducted a review of offender photos in ICOTS that served as the precursor to developing standards. That photo review consisted of a manual analysis of over 114,000 images.

In 2017, the national office added efficiency by automating the review of over 38,000 offender images. By utilizing Amazon's Rekognition service, programmed according to the Commission's approved standards, staff time and resource use drastically declined. Coupled with the dashboard reports, the new photo analysis tool allowed states to scrutinize image quality issues and user training needs for uploading photos into ICOTS. The Commission not only improved photo compliance by roughly 43% from the previous year, it demonstrated ongoing success using cutting edge technology and data management.

2018 NATIONAL PHOTO AUDIT SUMMARY



Total Offender Photos
38,299



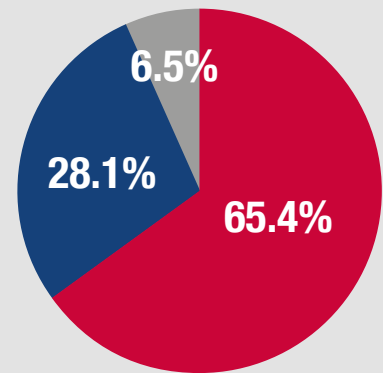
Passing with Issues
28.1%
10,777



All Passing Rate
65.4%
25,047



Failure Rate
6.5%
2,475



COMPACT CASES CLOSED WITH VIOLATIONS

In May 2013, the Commission launched a comprehensive ICOTS enhancement restructuring the violation report process. These enhancements made it possible to view data on closed cases that had a violation report submitted prior to closure.

The total number of case closures involving a violation report steadily increased every year until FY2018. In FY2018, the Commission re-engineered the violation report process to encourage states only to violate offenders for whom they would revoke supervision in their own state.

In FY2014, states closed 13,407 cases with a transmitted violation report. That number grew to 17,702 by FY2017, an average annual growth rate of 10.7%. After changes to the violation report process in May 2017, the number of closed cases with a violation report dropped to 15,285. This change of -13.7% year over year represents the first annual drop in the number of closed cases with a violation report since tracking began.

In that four-year timespan, the number of compact cases closed annually remains consistent, thus the decrease is not related to an overall drop in closed cases. A 59% decrease in cases closed with a violation of type 'Significant Violation' correlates with the change.

Change in Transmitted Violation Report Activity

FY2014 = 13407

FY2017 = 17702

FY2018 = 15285

FIVE YEAR COMPLIANCE TREND

Compliance Standard	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	6 Year Change	3 Year Change
Case Closure Notices	87.8%	89.1%	95.8%	96.6%	96.2%	96.2%	8.4%	-0.4%
Case Closure Replies	86.5%	85.8%	88.6%	89.9%	90.7%	91.0%	4.5%	1.1%
Requested Progress Reports	86.5%	88.9%	95.1%	95.7%	96.4%	88.9%	2.4%	-6.8%
All Progress Reports*	75.8%	78.0%	84.0%	84.7%	84.8%	N/A	N/A	N/A
RFRI Replies	95.1%	96.0%	97.1%	97.3%	97.0%	97.1%	2.0%	-0.2%
Transfer Request Replies	85.1%	86.7%	89.8%	90.4%	90.9%	91.9%	6.8%	1.5%
Violation Responses	79.0%	79.1%	83.5%	85.1%	86.8%	85.7%	6.7%	0.6%

*Annual progress reports were removed as a rule requirement on 6/1/2017

VICTIM NOTIFICATION

Many agree that automated victim notification is an effective and efficient means for providing victims with timely, accurate, and relevant information. This assertion is the impetus behind the Commission's 2014 launch of IVINS/IVINS/ICOTS VINEWatch, a victim notification program enabling crime victims to obtain information about the status of compact offenders. Since launch, IVINS/ICOTS VINEWatch has undergone a number of improvements such as text message notifications and the opening of a public facing portal to allow for self-registration.

The Commission has closely monitored the usage and effectiveness of IVINS/ICOTS VINEWatch to ensure appropriate practices for its implementation and operation in support of victims of crime. To date, IVINS/ICOTS VINEWatch data indicates that a large majority of states have chosen not to implement it. Moreover, ongoing concerns prompt the Commission to evaluate whether it is an effective solution. Those concerns include an overabundance of notifications, poor understanding of compact processes, inadequate training and resources to implement, along with concerns that the system's design allowing any individual to register creates public safety issues.

Accordingly, the Commission will consider all factors and concerns during the 2018 Annual Business Meeting. Together, we will seek agreement regarding the best way to pursue our common goals and protect public safety.

SINGLE STANDARD FOR SUPERVISION

On June 1, 2017 significant changes went into effect increasing the documentation requirements for receiving states supervising compact offenders. In particular, documentation of violations likely to result in revocation. The changes affirmed a receiving state's authority to supervise, as well as impose incentives and sanctions consistent with an offender sentenced in the receiving state. This ensures a single standard of supervision and reduces the number of unnecessary or poorly documented violation reports related to retaking. In just one year, states transmitted fewer violation reports by a remarkable 45%. Further, a one-year analysis reveals a 75% reduction in violation reports leading to retaking.

OFFENSE TYPES AND METHODS OF SUPERVISION

	Deferred	Felony	Misdemeanor	Unique Compact Cases
Probation	5,747	78,731	16,728	90,549
Parole	150	27,493	1,401	27,656
Dual Supervision	13	1,012	83	1,021
Grand Totals:	5,910	107,236	18,212	119,226

NEW DAY FOR DCAs

The Commission's daily successes are due in large part to the outstanding leadership of the Deputy Compact Administrators (DCAs). To recognize and further benefit from the working leadership of the DCAs, the Executive Committee voted to change the DCA Liaison Committee structure. The committee is now chaired by DCA Tracy Hudriik (MN), who serves as an ex-officio member of the Executive Committee. This change allows for a more direct line of communication from all DCAs through their regions.

DEMOGRAPHICS

Race	Probation Cases	Parole Cases	Dual Supervision Cases	Unique Offenders
Female	624	79	5	697
American Indian or Alaskan Native	302	56	9	364
Asian or Pacific Islander	316	31	-	345
Black	5,687	701	25	6,254
Unknown	288	38	2	322
White	15,505	2,423	138	17,683
Female Totals:	22,722	3,328	179	25,665
Male	2,029	606	18	2,618
American Indian or Alaskan Native	589	207	16	802
Asian or Pacific Islander	1,066	246	7	1,310
Black	20,222	9,379	207	29,096
Unknown	1,086	443	5	1,515
White	42,835	13,447	589	55,762
Male Totals:	67,827	24,328	842	91,103
Grand Totals:	90,549	27,656	1,021	116,768

FINANCIAL OUTLOOK

The Commission continues to maintain a strong financial base for its operations. Allocating funds for the various programs that are important to the Commission presents challenges to the budget. Despite the challenges, however, the Commission has not increased membership dues since 2008; and, no dues increase is recommended for fiscal years 2019 or 2020. By employing strategies to reduce Commission expenses, spending has not exceeded revenue in two years, thus preventing any dues increases for the near future.

Maintaining and enhancing ICOTS is the most significant financial test the Commission faces. Our ICOTS investment over a consecutive five-year period exceeds \$500,000. As the Commission looks to the future and the projects it seeks to pursue, ensuring adequate funding must be among our top considerations.

Helping to meet our needs, the Commission continues to participate in a long-term investment portfolio that generates a significant rate of return on reserve funds. Thanks to a fiscal year 2017 interest rate return of 9.47 percent, the current balance in the long-term investment portfolio stands at \$1,656,987.

The Commission's fiscal year 2018 closeout is three percent under budget, carrying \$76,853 into reserves. As part of its commitment to strong fiscal stewardship, the Commission annually engages an independent auditing firm to conduct an audit of the Commission's financial statements.

Consequently, ICAOS engaged the audit firm of Hicks & Associates. After their thorough review, the Commission again received an unmodified and clean opinion.

Balance in cash reserves: \$1,461,892
Balance in long-term investments: \$1,513,510
Total Revenue: \$1,553,390
Total Expenses: \$1,476,537

Maintaining and enhancing ICOTS is the most significant financial test the Commission faces. Our ICOTS investment over a consecutive five-year period exceeds \$500,000.

NATIONAL OFFICE STAFF

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EX-OFFICIO MEMBERS

American Jail Association (AJA)

American Probation and Parole Association (APPA)

Association of Paroling Authorities International (APAI)

Association of Prosecuting Attorneys (APA)

Conference of Chief Justices (CCJ)

Conference of State Court Administrators (COSCA)

International Association of Chiefs of Police (IACP)

Interstate Commission for Juveniles (ICJ)

National Association of Public Defense (NAPD)

National Association of Attorney General (NAAG)

National Association of Police Organizations (NAPO)

National Conference of State Legislatures (NCSL)

National Governors Association (NGA)

National Institute of Corrections (NIC)

National Organization for Victim Assistance (NOVA)

National Sheriffs' Association (NSA)

AUDIT LETTER

Hicks & Associates CPAs

CERTIFIED PUBLIC ACCOUNTANTS

August 29, 2018

Executive Committee
Interstate Commission for Adult Offender Supervision
Lexington, Kentucky

We have audited the financial statements of Interstate Commission for Adult Offender Supervision ("Organization") for the year ended June 30, 2018, and have issued our report thereon dated August 29, 2018. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards, as well as certain information related to the planned scope and timing of our audit. Professional standards also require that we communicate to you the following information related to our audit.

Our Responsibility under U.S. Generally Accepted Auditing Standards

As stated in our engagement letter, our responsibility, as described by professional standards, is to express an opinion about whether the financial statements prepared by management with your oversight are fairly presented, in all material respects, in conformity with the modified accrual basis of accounting. Our audit of the financial statements does not relieve you or management of your responsibilities.

Planned Scope and Timing of the Audit

We performed the audit according to the planned scope and timing previously communicated to you.

Significant Audit Matters and Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the Organization are described in the notes to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the year ended June 30, 2018. We noted no transactions entered into by the Organization during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected.

The financial statement disclosures are neutral, consistent, and clear. Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit and appreciate the excellent cooperation we received from the Organization's personnel during the audit.

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the Organization's financial statements or a determination of the type of auditors' opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management prior to acceptance as the Organization's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our acceptance.

This information is intended solely for the use of the Executive Committee and management of the Organization and is not intended to be, and should not be, used by anyone other than these specified parties.

Sincerely,

Hicks & Associates CPAs

INCOMING AND OUTGOING CASES INVOLVING OFFENDERS ON COMPACT SUPERVISION AS OF THE CLOSE OF FY 2018

States	Incoming Cases			Incoming Offenders	Outgoing Cases			Outgoing Offenders	Total Offenders
	Parole Only	Probation Only	Probation and Parole		Parole Only	Probation Only	Probation and Parole		
Alabama	654	3,047	44	3,678	502	1,366	4	1,861	5,539
Alaska	49	100	3	151	20	61	48	126	277
Arizona	668	1,528	-	2,147	242	2,623	-	2,851	4,998
Arkansas	691	1,582	12	2,252	1,796	1,410	21	3,219	5,471
California	1,421	4,236	82	5,669	673	2,334	1	2,993	8,662
Colorado	372	1,361	1	1,699	920	2,656	-	3,507	5,206
Connecticut	154	775	-	918	173	1,017	-	1,180	2,098
Delaware	201	648	10	801	9	357	7	371	1,172
District of Columbia	145	977	16	1,055	-	508	-	503	1,558
Florida	1,907	5,791	97	7,648	201	6,145	9	6,312	13,960
Georgia	1,249	3,921	10	5,090	1,061	8,252	243	9,392	14,482
Hawaii	38	126	-	162	127	185	-	311	473
Idaho	161	464	34	654	598	1,382	8	1,983	2,637
Illinois	1,140	3,530	-	4,575	958	2,159	-	3,092	7,667
Indiana	699	2,379	-	3,028	288	2,098	-	2,355	5,383
Iowa	291	1,099	10	1,378	445	957	6	1,391	2,769
Kansas	439	1,117	4	1,525	556	1,479	1	2,011	3,536
Kentucky	459	1,980	15	2,413	856	2,663	4	3,487	5,900
Louisiana	757	1,862	19	2,604	1,157	1,422	11	2,548	5,152
Maine	87	298	-	373	3	267	-	269	642
Maryland	543	3,156	18	3,587	498	1,570	32	1,881	5,468
Massachusetts	192	1,330	-	1,501	100	1,057	-	1,133	2,634
Michigan	694	2,101	28	2,768	533	1,152	4	1,683	4,451
Minnesota	346	1,369	42	1,730	378	2,604	3	2,890	4,620
Mississippi	671	1,527	20	2,181	496	1,553	14	2,055	4,236
Missouri	958	2,684	25	3,606	1,462	3,399	1	4,747	8,353
Montana	108	363	14	479	187	705	262	1,151	1,630
Nebraska	252	586	-	825	73	439	-	510	1,335
Nevada	267	869	16	1,138	525	1,033	6	1,559	2,697
New Hampshire	89	576	1	653	192	252	-	441	1,094
New Jersey	602	2,029	-	2,581	974	2,138	3	3,050	5,631
New Mexico	204	896	2	1,088	173	675	7	778	1,866
New York	844	4,150	5	4,840	1,555	1,911	-	3,447	8,287
North Carolina	1,062	3,960	72	4,952	323	1,169	20	1,471	6,423
North Dakota	124	760	20	883	44	558	115	705	1,588
Ohio	1,018	3,152	21	4,125	800	2,010	3	2,775	6,900
Oklahoma	872	1,716	21	2,569	194	1,707	2	1,897	4,466
Oregon	288	1,000	51	1,325	531	792	40	1,356	2,681
Pennsylvania	689	2,464	10	3,103	1,755	4,365	5	5,979	9,082
Puerto Rico	108	126	-	233	27	108	-	133	366
Rhode Island	49	437	-	481	27	855	-	880	1,361
South Carolina	539	2,309	41	2,831	159	808	3	963	3,794
South Dakota	110	455	-	548	237	433	-	667	1,215
Tennessee	1,014	3,671	56	4,651	438	2,538	19	2,984	7,635
Texas	2,335	4,760	-	6,961	2,802	6,737	3	9,422	16,383
Utah	177	575	8	752	164	300	2	465	1,217
Vermont	60	203	1	260	87	270	1	355	615
Virgin Islands	10	30	-	40	9	6	-	15	55
Virginia	627	1,750	37	2,355	324	6,825	52	6,900	9,255
Washington	571	1,667	117	2,332	106	579	7	690	3,022
West Virginia	216	1,218	1	1,393	441	389	-	823	2,216
Wisconsin	343	1,511	19	1,822	1,311	1,609	48	2,946	4,768
Wyoming	92	328	18	436	146	662	6	811	1,247
Total	27,656	90,549	1,021	116,849	27,656	90,549	1,021	117,324	234,173



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